## Alabama Leadership Meeting

Pathways to Progress

April 30, 2008

### Agenda

I. Opening Remarks

The Honorable Wayne Turnage,
Chief of Staff to Governor Tim
Kaine

II. Vision for Virginia and the Journey Toward Transparency and Assessment Jane N. Kusiak, Council Executive Director

III. Gubernatorial Commitment to Outcomes and Citizen Transparency The Honorable Wayne Turnage



## Vision for Virginia and the Journey Toward Transparency and Assessment

Jane Kusiak, Executive Director Council on Virginia's Future

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### Council on Virginia's Future: A Public-Private Vehicle for Virginia's Long-Term Governance

#### Origin

- <sup>o</sup> The Council was established pursuant to § 2.2-2682 of the *Code of Virginia* by the 2003 General Assembly to serve as an advisory board to the Governor and the General Assembly
- A forum where legislative, executive branch, and community leaders come together for work that transcends election cycles, partisanship, limited organizational boundaries, and short-term thinking

#### **Purpose**

- Provide long-term focus on high priority issues
- Create an environment for improved policy and budget decision-making
- Increase government accountability, operations, and performance
- Inform citizens about performance and engage them in dialogue about Virginia's future

#### Membership

- The Council includes:
  - The Governor who serves as chair
  - Senior legislative leaders:
    - Senate: Colgan, Miller, Norment, Saslaw
    - House: Armstrong, Griffith, Howell, Putney
  - Seven business and community leaders
  - Two members of the Governor's Cabinet

### Virginia Performs Architecture

#### **Charting a Course for Excellence**

# LONG-TERM GOALS & SOCIETAL INDICATORS

Economy, Education Health & Family, Transportation, Public Safety, Natural & Cultural Resources

Government and Citizens

Transforming Virginia

Transforming Government

## AGENCY KEY OBJECTIVES & METRICS

Improving Outcomes

Improving Efficiency

BUDGET SERVICE AREA OBJECTIVES & METRICS

#### **Health & Family Examples**

## LONG-TERM GOAL Inspire Healthy Living

#### **SOCIETAL INDICATORS**

Cardiovascular Disease Obesity How is Virginia doing?

#### **AGENCY KEY MEASURES**

- Reduce percentage of obese adults from 24% to 21% (VDH\*)
- Reduce percentage of adult smokers from 21% to 19% (VDH\*)

Are we getting results on our highest priorities?

#### **SERVICE AREA MEASURES**

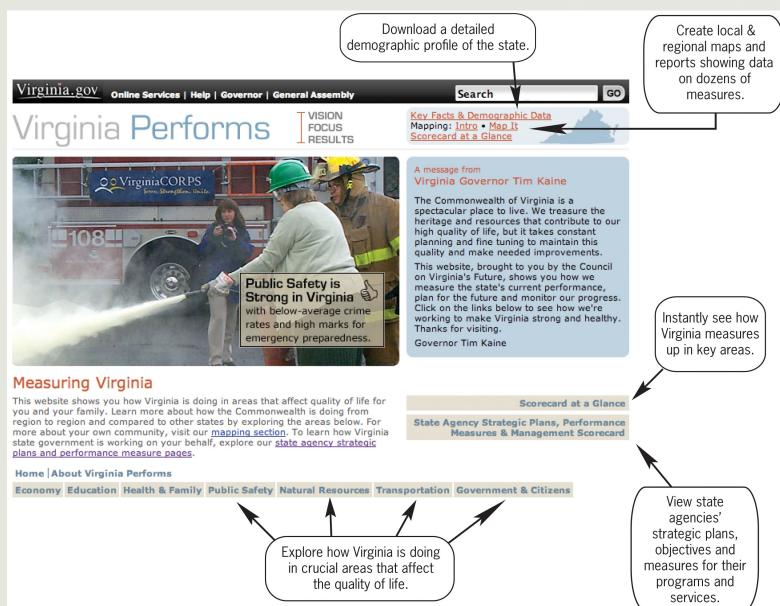
- Increase percentage of clients in disease management program from 9% to 25% (DMAS\*)
- Reduce percentage of adults with high blood pressure from 25.4% to 24.5% (VDH\*)

What are the expectations for our service areas?

\* The acronym VDH stands for the Virginia Department of Health; DMAS stands for the Department of Medical Assistance Services.



### Virginia Performs Home Page (www.VaPerforms.Virginia.Gov)





### Scorecard at a Glance

#### Scorecard at a Glance

#### Economy

**Goal:** Be a national leader in the preservation and enhancement of our economy.

#### Indicators:

Personal Income/ Wages and Salaries Poverty

Poverty

Unemployment

Employment Growth

Workforce Quality

Business Climate

**Business Startups** 

#### Education

**Goal:** Elevate the levels of educational preparedness and attainment of our citizens.

#### Indicators:

School Readiness

Third Grade Reading

Fourth Grade Reading & Math Achievement High School Graduation

High School Dropout

College Graduation

Educational Attainment

Lifelong Learning

#### Health & Family

**Goal:** Inspire and support Virginians toward healthy lives and strong and resilient families.

Virginia Performs FOCUS RESULTS

#### Indicators:

Family

Adoption Foster Care

Child Abuse & Neglect

Community Health

Teen Pregnancy

Obesity

Infant Mortality

Suicide

Health Insurance

Immunization

Cancer

Cardiovascular Disease

Smoking

Life Expectancy

#### Government & Citizens

Goal: Be recognized as the best-managed state in the nation.

#### Indicators:

Bond Rating

Taxation

Voter Registration & Turnout

Consumer Protection

Internet Access

#### Public Safety

Goal: Protect the public's safety and security, ensuring a fair and effective system of justice and providing a prepared response to emergencies and disasters of all kinds.

#### Indicators:

Crime

Juvenile Intakes

Recidivism (Adult & Juvenile)

Traffic Fatalities

Emergency Preparedness

#### Legend

#### Performance Trend

Worsening

→ Maintaining

Improving

#### Natural, Historic & Cultural Resources

**Goal:** Protect, conserve and wisely develop our natural, historical and cultural resources.

#### Indicators:

Air Quality

Water Quality

Solid Waste & Recycling

Land Preservation

Historic Resources





#### Transportation

**Goal:** Ensure that Virginia has a transportation system that is safe, enables easy movement of people and goods, enhances the economy and improves our guality of life.

#### Indicators:

Land Use

Traffic Congestion



Infrastructure Condition







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### How Does Virginia Compare to Other States?

Indicator Rank vs. Other States	1-10	11-20	21-30	31-40	41-50
ECONOMY					
Personal Income	V				
Poverty	~				
Unemployment	~				
Employment Growth			~		
Workforce Quality	~				
Business Climate	~				
Business Startups		~			
EDUCATION					
Fourth Grade Reading	~				
Fourth Grade Math		~			
High School Graduation		~			
High School Dropout	~				
College Graduation-Bachelor's Degree		V			
HEALTH & FAMILY					
Teen Pregnancy		V			
Obesity			~		
Infant Mortality				V	
Suicide		V			
Health Insurance			~		
Immunization			~		
Cardiovascular Disease		V			
Cancer Deaths			~		
Smoking			~		
PUBLIC SAFETY					
Property Crime	~				
Violent Crime		V			
Traffic Fatalities		~			
Emergency Preparedness	~				
NATURAL RESOURCES					
Historic Districts	~				
TRANSPORTATION					
Traffic Congestion - Commute Time					~
Infrastructure - Deficient Bridges			~		
GOVERNMENT & CITIZENS					
Bond Rating	~				
Taxation		~			
Voter Turnout				~	
Consumer Protection – ID Theft				V	
Internet Access—Digital Government	~				

### Leadership and a Principle-based Approach Provide the 'Glue' to Maintain Momentum

- ➤ The cultivation of 'aspirational' leadership and legislative buy-in are important:
  - The success of Virginia Performs is due, in part, to a commitment to high-level principles: improving outcomes for Virginians and the efficiency and effectiveness of state government
  - This public commitment to high-level principles backed by objective and credible data - has helped to minimize partisan concerns and to facilitate implementation at the state agency level
- Legislative buy-in requires engagement and communication:
  - Active participation in Council activities
  - Regular briefings ensure awareness of products and progress
  - Documents such as regional and district indicator summaries and the *Virginia Report*, an analytic view of Virginia Performs, increase the understanding and value of the system

## Gubernatorial Commitment to Outcomes and Transparency

The Honorable Wayne Turnage, Chief of Staff to Governor Tim Kaine

### Typical Problems to Overcome in Establishing an Executive Branch Performance Management System

- > Historical precedent with performance management
  - Past inactions, failures, or false starts will offer no momentum
- ➤ Limited interest from Governor's Office
  - Not a traditional priority of most Governors
  - Executive Branch staff are very adroit at detecting real versus feigned priorities
- Lack of familiarity with the subject matter
  - Terms such as outcome-based metrics, productivity measures, and long-term indicators are not the normal lexicon of State government

# Governor Kaine Established Several Key Goals to Guide the Development of the System

- Make clear to the State bureaucracy that this was the Governor's top priority for the operation of Virginia Government
- Keep the system simple and externally focused limit number of measures and make them outcome-focused
- Bring in outside experts to improve and validate the system
- Enhance and encourage the involvement of key members of the General Assembly
- ➤ Institutionalize a process to ensure the long-term viability of the system

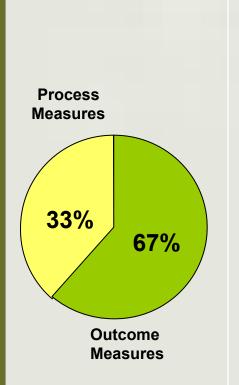
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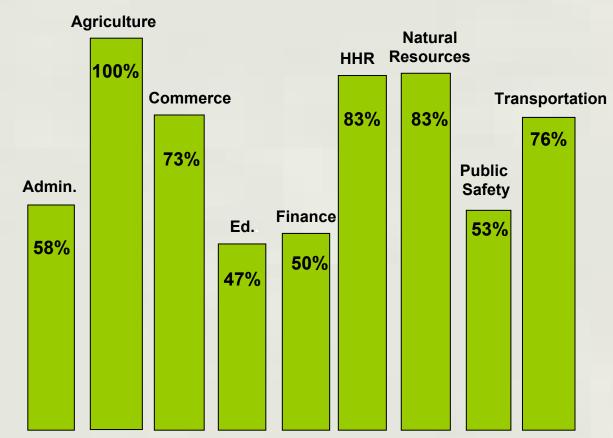
### Establishing the Importance of Performance Management

- The Governor created an internal performance management team in his office with strong involvement by the Chief of Staff
- Benchmarked Virginia's approach against other states and sought outside expertise
- Consistently emphasized with agency heads that performance management is his number one priority:
  - Met with every agency head to discuss the importance of an outcome-based system
  - Personally reviewed and commented upon every agency key metric
  - Held meetings with the Cabinet one year later to review performance
  - Tied budget decisions to performance in his two-year budget (2008-2010)

# Measures Were Reduced in Number With a Focus on Outcomes

Total Key Measures Statewide = 214 (Previous number exceeded 2,000)





Note: There are five key measures in Technology and all are outcome based.

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### Governor Enhanced Relevance of System by Using Measures to Inform Budget Decision-Making

HEALTH AND FAMILY											
SOCIETAL AGENCY											
Indicator	Performance Trend	State Influence		Agency Acronym	Key Measure	Baseline/ Target	Progress				
Adoption	1	•		DSS	Children adopted within 24 months of entering foster care	21% / 25%	<b>†</b>				
Foster Care	-	•		DSS	Children adopted within 24 months of entering foster care	21% / 25%	<b>†</b>				
				CSA	Proportion of children served at home, in school, and in the community	38.4% / 50%	<b>†</b>				
Child Abuse & Neglect	+	•		DSS	Children experiencing repeat child abuse or neglect within 6 months	1.85% / 1.5%	<b>†</b>				
				VDH	Infant mortality rate (per 1,000 live births)	7.4 / 7.0	<b>→</b>				

#### Children's Initiatives

- Increase maintenance payments to foster homes and funding for adoption subsidies.
- Provide incentives for community-based care through the Comprehensive Services Act (CSA).
- Improve outcome data on children served by the CSA.
- Enhance child welfare worker training.
- Increase outpatient mental health services for children.

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### Must Make Plans to Institutionalize the System

- Establish a high level of visibility for the program
  - Make a big deal of it in the media
  - Deliver on the promise of transparency
- Find a home for the program that is **NOT** the Governor's Office
- Hold agencies accountable for performance
  - Require regular reporting of outcomes
  - Hold regular performance review meetings
  - Strengthen linkage of the system to budget decision-making

# Agency Heads (Commissioners) Will Ultimately Determine the Success of the System

- Commissioners must aggressively embrace all aspects of the program
  - Communication on program requirements should come from each Commissioner's desk
  - Commissioners should be visible at staff training sessions
  - Avoid any verbal condemnation of the planning process
- > Must establish a system of accountability
  - Regular meetings to evaluate performance
  - Advertise and distribute rewards for good performance
  - Make the program a part of the agency culture

### **Concluding Remarks**

- ➤ Governor Kaine's leadership for performance management focuses on three core themes:
  - Put results first -
    - Are our public investment decisions tied to meaningful societal goals and evaluated through a focus on outcomes?
  - Openly assess progress -
    - Do we emphasize transparency in our operations and promote accountability?
  - Encourage positive change and long-term sustainability -
    - Are we providing the right tools and incentives to promote innovation and productivity improvement?
- Moving toward this vision for performance management is a long-term process that requires engaged leadership

### Sites of interest:

Governor of Virginia:

www.governor.virginia.gov

Virginia Performs:

www.VaPerforms.virginia.gov

Council on Virginia's Future:

www.future.virginia.gov

### For more information:

#### **Wayne Turnage**

wayne.turnage@governor.virginia.gov

Office of the Governor 1111 E. Broad St., Third Floor Richmond, VA 23219

#### Jane Kusiak

janekusiak@virginia.edu

Council on Virginia's Future 1001 E. Broad St., Suite 430 Richmond, VA 23219

